Congress of the United States Washington, DC 20515

September 27, 2011

The Honorable Janet Napolitano Secretary United States Department of Homeland Security Washington, DC 20528 The Honorable Eric H. Holder, Jr. Attorney General United States Department of Justice 950 Pennsylvania Avenue, NW Washington, DC 20530

Dear Secretary Napolitano and Attorney General Holder:

We applaud the August 18, 2011 announcement that the Department of Homeland Security (DHS) plans to close many low-priority immigration deportation proceedings. We especially commend DHS for stating that it will consider the family ties of lesbian, gay, bisexual, and transgender (LGBT) people as a factor in determining cases that merit relief from deportation, including for gay and lesbian foreign nationals who are the spouses and partners of U.S. citizens and permanent residents. We write to you today with two requests that will further the enforcement of this important mandate.

The August 18 announcement made clear that the identification of high-priority deportation cases would be based on the June 17, 2011 prosecutorial discretion memorandum released by the Director of Immigration and Customs Enforcement, John Morton, and explained that a DHS and Department of Justice (DOJ) interagency working group would be created to review removal cases and prepare guidance for the field. Director Morton's memorandum identifies "Factors to Consider When Exercising Prosecutorial Discretion." These factors include "the person's ties and contributions to the community, including family relationships" and "whether the person has a U.S. citizen or permanent resident spouse, child, or parent." The memorandum does not, however, explicitly say that LGBT family ties, including those of spouses and partners of U.S. citizens and permanent residents, are to be included among the family relationships that weigh in favor of an exercise of discretion.

We ask that consideration of LGBT family ties be communicated in the guidance being prepared by the new DHS/DOJ working group. All field staff implementing the new policies in all relevant DHS and DOJ agencies must be made aware of this new consideration as they exercise discretion in deciding which new cases to place in removal proceedings and which current cases to close. Without specific guidance, it is unlikely that agency officers, agents, and attorneys making decisions about individual cases will be aware that LGBT family ties are a factor for consideration for exercising discretion in closing or not initiating removal proceedings.

Additionally, we ask that the working group include a member experienced in working with LGBT immigrants and their families to ensure that these factors are recognized and understood in the working group's case-by-case review of all individuals currently in removal proceedings as well as its review of new cases placed in removal proceedings. The vulnerability of LGBT immigrants – the historical stigmatization of whom both within and outside the U.S. is well-documented – makes knowledgeable review a necessity.

The announcement on August 18 constitutes a major step forward in ensuring that immigration enforcement resources prioritize enhancing border security, national security, and public safety as well as in exercising discretion when warranted. The recognition of LGBT family ties as a positive factor is a critical step forward in identifying key family and community ties to implement common-sense immigration enforcement. We ask that you ensure that this recognition is reflected in the work of DHS and DOJ employees and the newly-established working group in implementing your priorities for immigration enforcement.

We appreciate your consideration of these two requests and look forward to working with you to address these important issues.

Sincerely,

Jerrold Nadler

Member of Congress

Nancy Pelosi

Democratic Leader

Barney Frank

Member of Congress

Tammy Baldwin

Member of Congress

Vared Polis

Member of Congress

David Cicilline

Member of Congress

Gary L. Ackerman

Member of Congress

Shelley Berkley

Member of Congress

ward L. Berman

Manahan of Canana

Member of Congress

Earl Blumenauer

Member of Congress

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Fortney Pete Stark Member of Congress

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Niki Tsongas

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Nydia M. Velazquez Member of Congress

Member of Congress

Debbie Wasserman Schultz

Member of Congress

Peter Welch

Member of Congress

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