



**U.S. Department of
Homeland Security**

*Bureau of Immigration & Customs
Enforcement*

Office of Detention & Removals

Intensive Supervision Appearance Program & Electronic Monitoring Device Program Overview



Program Overview

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Acronyms

- Department of Homeland Security (DHS)**
- Bureau of Immigration & Customs Enforcement (ICE)**
- Office of Detention & Removals (DRO)**
- Intensive Supervision Appearance Program (ISAP)**
- Electronic Monitoring Device (EMD)**

Department of Homeland Security

Mission Statement

- ☐ Prevent terrorist attacks within the United States,
- ☐ Reduce the vulnerability of the United States to terrorism, &
- ☐ Minimize the damage, & assist in the recovery, from terrorist attacks that do occur within the United States.

DRO Mission Statement

To promote public safety and national security by ensuring the departure from the United States of all removable aliens through fair and effective enforcement of the nation's immigration laws.

DRO Custody Management Goals

- ☐ Provide for the safe, secure, & humane confinement of persons detained in accordance with immigration law.
- ☐ Provide safe, secure & humane detention facilities and methods.
- ☐ Optimize detention space/system.
- ☐ Provide alternative INS detention settings and methods that are cost effective & support removal.

ICE
Detention & Removal
Operational Areas of Responsibility

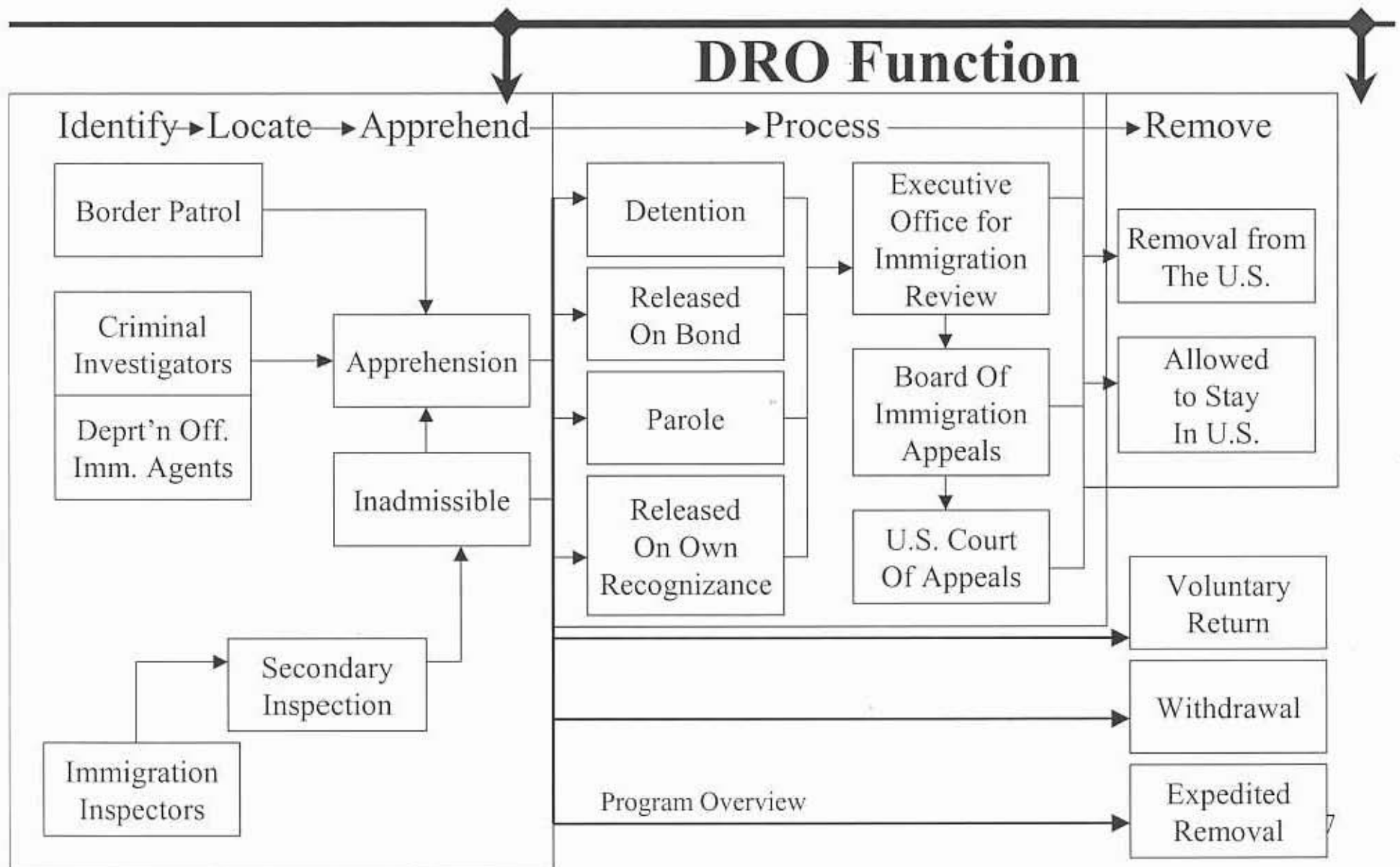
LEGEND
★ D&R Field Offices

Alaska: AK, ANCHORAGE
Hawaii: HI, HONOLULU
Puerto Rico: PR, SAN JUAN

Mainland States and Field Offices (★):
 WA: SEATTLE
 OR: PORTLAND
 CA: SAN FRANCISCO, LOS ANGELES, SAN DIEGO
 NV: LAS VEGAS
 AZ: PHOENIX
 NM: ALBUQUERQUE
 TX: EL PASO, SAN ANTONIO, HOUSTON
 OK: OKLAHOMA CITY
 KS: WICHITA
 NE: LINCOLN
 MN: ST. PAUL
 IA: DES MOINES
 MO: KANSAS CITY
 WI: MILWAUKEE
 IL: CHICAGO
 IN: INDIANAPOLIS
 MI: DETROIT
 OH: CLEVELAND
 PA: PHILADELPHIA
 NY: NEW YORK
 CT: HARTFORD
 RI: PROVIDENCE
 MA: BOSTON
 VT: MONTPELIER
 NH: CONCORD
 ME: PORTLAND
 DE: BALTIMORE
 MD: BALTIMORE
 VA: RICHMOND
 NC: RALEIGH
 SC: COLUMBIA
 GA: ATLANTA
 AL: MOBILE
 MS: JACKSON
 LA: NEW ORLEANS
 FL: MIAMI

AILA InfoNet Doc. No. 03111240. (Posted 11/12/03)

Enforcement Process Flow



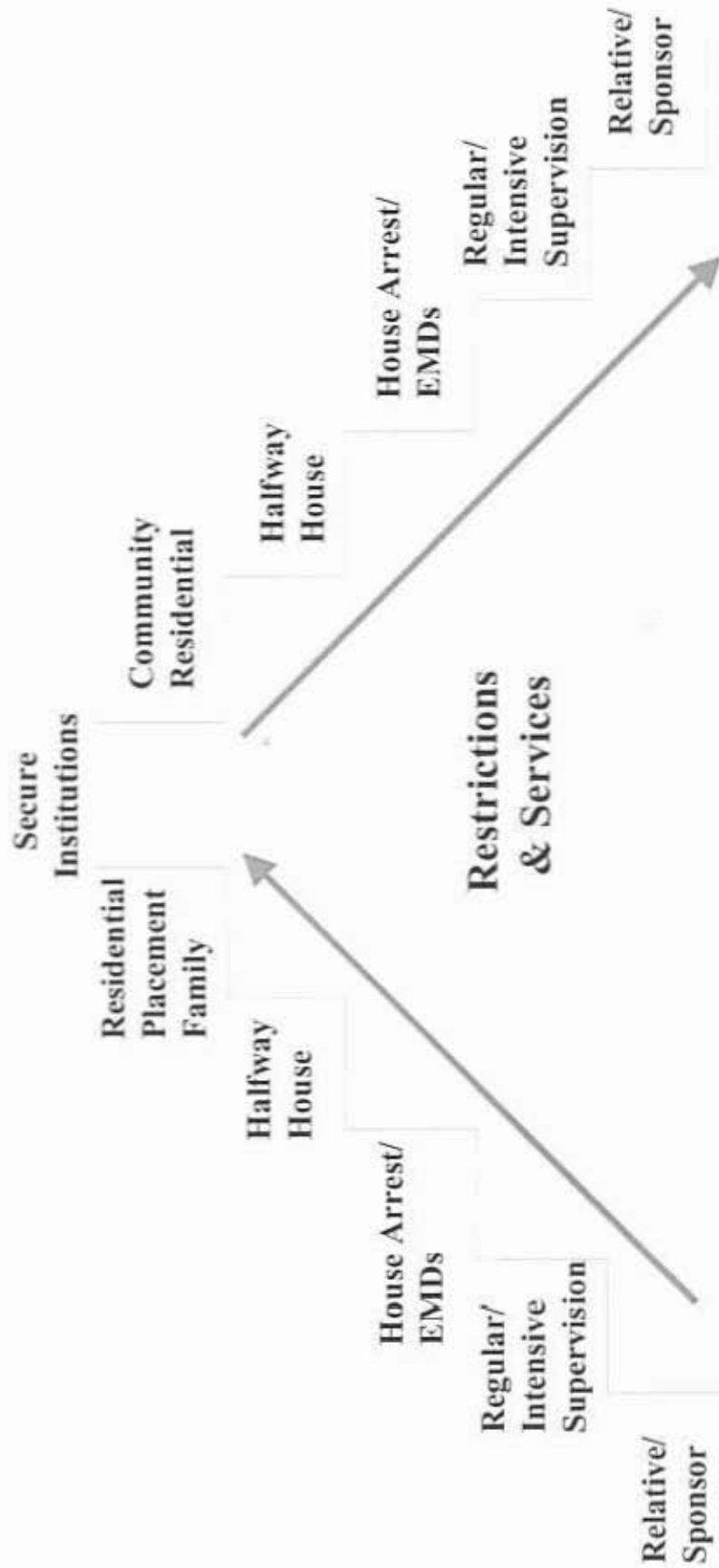
Progressive Supervision & Control Programs

- ☐ Designed to increase appearance rates for immigration hearings *and* removal

- ☐ Programs:
 - Family Residential
 - Halfway Houses
 - Community Supervision
 - Electronic Monitoring

Bureau of Immigration & Customs Enforcement
Office of Detention & Removals

Conceptual Framework Chart
Progressive Supervision & Controls



Intensive Supervision Appearance Program Definition

ISAP is a case management program designed to monitor illegal immigrants that would otherwise be held in a secure facility. It is based on criminal justice programs & the appearance assistance program that was piloted by INS. The primary purpose of ISAP is to improve immigration court appearance rates.

Intensive Supervision Appearance Program Goals and Objectives

- ❑ The primary goal for ISAP is to improve rates of appearance at hearings & compliance with immigration judges' final orders.
- ❑ To implement a community-based supervision program as an alternative to secure detention for illegal aliens that is less expensive than secure detention.

Intensive Supervision Appearance Program

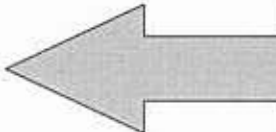
Target Population

The potential target groups for ISAP are:

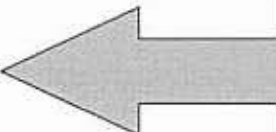
- Adults (>18)
- Asylum seekers
- Low Risk for Violence or Absconding
- Order of Supervision Cases
- POCR Cases that would otherwise be held in secure custody.

Intensive Supervision Appearance Program Areas Under Consideration*

- Baltimore
- Philadelphia
- Miami
- St. Paul
- Denver
- Kansas City
- San Francisco
- Portland



The number of participants per site will be 200 (on-going) for the first project period

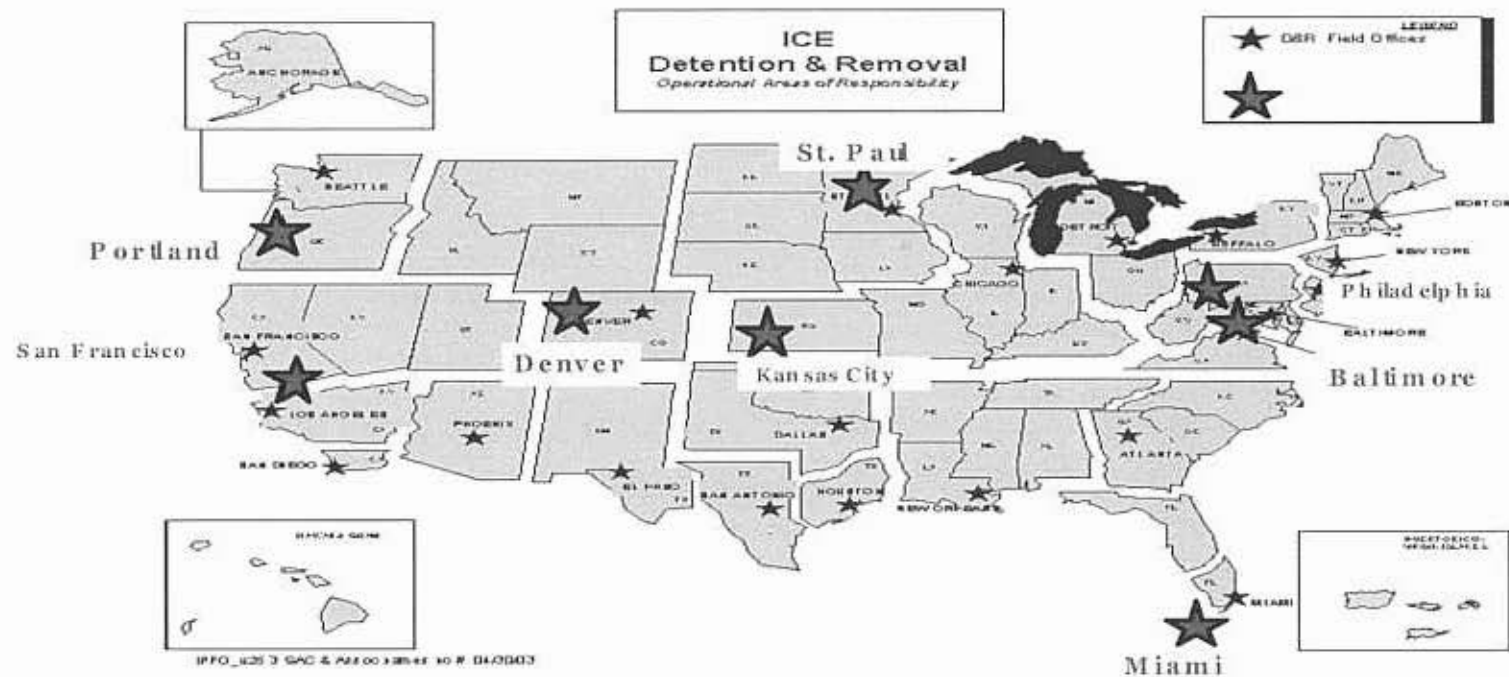


ISAP program office must be located within fifty (50) miles of the local DHS area under consideration

***Pending Solicitation Outcome**

Intensive Supervision Appearance Program

Areas of Consideration



Program Overview

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Intensive Supervision Appearance Program Principles

- ☐ Participation is voluntary
- ☐ Screening of potential target populations will occur upon being taken into DHS custody
- ☐ Participants must satisfy criteria relating to the absence of a threat to public safety
- ☐ Participants must demonstrate community ties and have an approved sponsor (family, relative, guarantor)
- ☐ Frequent reporting, home visits, and monitoring of daily activities of participants

Intensive Supervision Appearance Program

Intensive Supervision Appearance Program (ISAP)

- ☐ Developed in response to an FY2003 Congressional appropriation.
- ☐ Competitive solicitation currently published in FedBizOpps, closed October 10, 2003.
- ☐ Technical review team to recommend qualified contractors in eight DRO Field Office areas.
Anticipated contracts to be awarded Spring 2004.

Electronic Monitoring Devices

Purpose:

To test the use of a community-based supervision tool for illegal immigrant adults who are pending court hearings to increase court appearances (& compliance with removal orders).

Electronic Monitoring Devices

Background:

- ☐ Developed in response to an FY2002 Congressional appropriation for “alternatives to detention.”
- ☐ Anchorage - May 2003
- ☐ Detroit - July 2003
- ☐ Miami – August 2003

Electronic Monitoring Devices

Background:

- ☐ One or two other sites under consideration.
- ☐ Estimate 500 illegal aliens that would otherwise be in secure detention during first project year.
- ☐ To be integrated into ISAP.

Electronic Monitoring Devices

What is it?

- ☐ EMDs are a law enforcement tool that was developed as an alternative to secure detention in the early 1980s.

- ☐ ICE pilot to test the applicability as a supervision tool for certain illegal aliens that would otherwise be held in a secure correctional facility.

Electronic Monitoring Devices

What is it? (continued)

- ☐ An electronic anklet that is placed on a participant & a monitoring unit in the home.
- ☐ EMDs provide alerts when a participant violates a condition of release (curfew) or tampers with the equipment.
- ☐ When a violation occurs, an EMD team verifies the violation & takes appropriate action (return to jail, house arrest, warning).

Electronic Monitoring Devices

EMD types being tested:

- ☐ Radio Frequency (RF) – Electronic anklet
- ☐ Voice Verification* – Verifies identity
- ☐ Automated Reporting* – Scheduled reporting
- ☐ Voice Tracking* – Verifies location of phone
- ☐ Global Positioning System (GPS) – Passive system/not live data - downloads locations.

[*Regular Telephone Required.]

Electronic Monitoring Devices

The target groups for EMDs are:

- Participants must volunteer & agree to comply,
- Identity can be substantiated,
- Have ties to the community, (family member or approved community sponsor),
- Be in secure custody, pending court hearing,
- No history or risk for violence or absconding, &
- Is not required by law or regulation to be held securely.



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Office of Detention & Removals

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